FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED APRIL 30, 2025

# CITY OF NEWTON, ILLINOIS Financial Statements and Supplementary Information April 30, 2025

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# CITY OF NEWTON, ILLINOIS Financial Statements and Supplementary Information April 30, 2025

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#### INDEPENDENT AUDITOR'S REPORT

To the City Council City of Newton, Illinois

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newton, Illinois, as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Newton, Illinois' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newton, Illinois, as of April 30, 2025, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Newton, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City of Newton, Illinois' internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Newton, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Newton, Illinois' basic financial statements. The accompanying combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the budgetary comparison information and related notes but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 18, 2025, on our consideration of the City of Newton, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Newton, Illinois' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Newton, Illinois' internal control over financial reporting and compliance.

Kemper CPA Group LLP

KEMPER CPA GROUP LLP Certified Public Accountants and Consultants

August 18, 2025

#### CITY OF NEWTON, ILLINOIS Statement of Net Position - Modified Cash Basis April 30, 2025

**Primary Government** Governmental **Business-Type** Activities Activities Total ASSETS Cash and cash equivalents \$ 4,332,572 5,985,447 10,318,019 Restricted cash and cash equivalents 264,030 381,129 645,159 53,111 Inventory 53,111 Internal balances (562,346)562,346 19,938,498 Capital assets, net of accumulated depreciation 5,802,468 14,136,030 9,889,835 30,954,787 Total assets 21,064,952 **DEFERRED OUTFLOWS OF RESOURCES** Deferred charge on refunding 16,969 16,969 Total assets and deferred outflows of resources 9,906,804 \$ 21,064,952 \$ 30,971,756 LIABILITIES AND NET POSITION Liabilities: \$ 381,129 \$ 381,129 Customer deposits 9,131 Payroll withholding payable 9,131 Sales tax payable 151 151 Due within one year: Notes payable 215,705 215,705 Bonds payable 145,000 145,000 Due in more than one year: Notes payable 1,330,424 1,330,424 Bonds payable 295,269 295,269 Total liabilities 449,400 1,927,409 2,376,809 Net position: Net investment in capital assets 5,379,168 12,589,901 17,969,069 Restricted for: Other purposes 2,663,679 2,663,679 6,547,642 Unrestricted 1,414,557 7,962,199 9,457,404 19,137,543 28,594,947 Total net position Total liabilities and net position 9,906,804 \$ 21,064,952 30,971,756

#### CITY OF NEWTON, ILLINOIS Statement of Activities - Modified Cash Basis For the Year Ended April 30, 2025

Net (Expense) Revenue and **Program Revenues Changes in Net Position** Charges Operating Capital Primary Government for Grants and Grants and Governmental Business-Type Functions/Programs Contributions Contributions Expenses Services Activities Activities Total Primary government: Governmental activities: General government 653,671 \$ 39,429 \$ \$ (614,242)(614,242)1,063,537 19,473 Public safety 3,819 (1,040,245)(1,040,245)Transportation and public works 589,586 1.437 125,467 (462,682)(462,682)27,894 2,300 (25,594)(25,594)Social services Community development 259,059 31.112 186,588 (41,359)(41,359)Culture and recreation 632,438 74,334 12,622 (545,482)(545,482)Interest on long-term debt 25,867 (25,867)(25,867)Total governmental activities 3,252,052 168,085 141,908 186,588 (2,755,471)(2,755,471) Business-type activities: Electric 3,104,779 3,688,465 583,686 583,686 Water 630,615 774,528 19,818 163,731 163,731 Wastewater treatment 634,050 704,419 70,369 70,369 Total business-type activities 4,369,444 5,167,412 19,818 817,786 817,786 Total primary government 7,621,496 5,335,497 141,908 206,406 (2,755,471)817,786 (1,937,685)General revenues: Taxes: 1,406,673 1,406,673 Property taxes Intergovernmental revenue: Sales tax 831,163 831,163 Income tax 482,655 482,655 Cannibis use tax 4,364 4,364 Replacement tax 67,228 67,228 Pull-tab and gaming tax 78.028 78,028 Township road and bridge 75,426 75,426 298,202 Interest and investment earnings 102,142 196,060 Miscellaneous 9,113 9,113 Gain on sale of capital assets 3,002 3,002 Transfers 303,759 (303,759)Total general revenues, gains, and transfers 3,363,553 (107,699)3,255,854 608,082 710,087 1,318,169 Change in net position 8,849,322 18,427,456 Net position - beginning 27,276,778 Net position - ending 9,457,404 28,594,947

#### CITY OF NEWTON, ILLINOIS Balance Sheet - Modified Cash Basis Governmental Funds April 30, 2025

	_	General			TIF		& Liability		Capital velopment	Gov	Other vernmental Funds	G0	Total overnmental Funds
ASSETS Cash and cash equivalents Restricted cash and cash equivalents	\$	1,249,5 149,6		\$	1,314,619	\$	465,236	\$	200,229 114,358	\$	615,086	\$	3,844,696 264,030
Inventory			-		53,111		-		-		-		53,111
Due from other funds			551				166				4,542		6,359
Total assets		1,400,8	349	\$	1,367,730	\$	465,402	\$	314,587	\$	619,628	\$	4,168,196
LIABILITIES AND FUND BALANCES Liabilities:													
Due to other funds	\$			\$	-	\$	-	\$	250,938	\$	-	\$	342,550
Payroll withholdings payable			131		<u> </u>						<u> </u>		9,131
Total liabilities	_	100,7	743		-		-		250,938		-		351,681
Fund balances:													
Nonspendable			-		53,111		-		-		-		53,111
Restricted		149,6			1,314,619		465,402		114,358		619,628		2,663,679
Committed		62,9			-		-		-		-		62,900
Assigned		361,1			-		-		-		-		361,119
Unassigned		726,4			1 267 720		465.402		(50,709)		- (10.620		675,706
Total fund balances Total liabilities and fund balances		1,300,1		\$	1,367,730 1,367,730	\$	465,402 465,402	-	63,649 314,587	-\$	619,628		3,816,515
Total habilities and fund balances	3	1,400,0	549	•	1,307,730	<u> </u>	403,402	\$	314,387	<u> </u>	019,028		
	statement Capital as	of net position	on are o	differei mental	activities in the nt because: activities are no reported in	ot							5,802,468
	charge hea	alth insurance	e to inc	lividua	nanagement to I funds. The as fund are includ								
	governmen	ntal activities	in the	staten	nent of net posit	ion.							261,721
	outflows of in the curr	on debt refun- ent period ar	ding, a	re not	ls payable and o due and payable re not reported								
	in the fund	ls.											(423,300)
	Net position	on of govern	mental	activit	ies							\$	9,457,404

# CITY OF NEWTON, ILLINOIS Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis Governmental Funds For the Year Ended April 30, 2025

			t & Liability	Capital Development	Other Governmental Funds	Total Governmental Funds		
REVENUES								
Property taxes	\$ 99.	888	\$ 700,294	\$	550,914	\$ -	\$ 55,577	\$ 1,406,673
Intergovernmental:								
Sales tax	831,		-		-	-	-	831,163
Income tax	482,		-		-	-	-	482,655
Cannabis use tax		364	-		-	-	-	4,364
Replacement tax		228	-		-	-	-	67,228
Pull-tab and gaming tax		028	-		-	-	-	78,028
Township road and bridge		426	-		-	-	-	75,426
Licenses and permits		951	-		-	-	-	19,951
Fees and fines		421	-		-	-	-	26,421
Charges for services	90,	601	5,000		-	-	-	95,601
Revenue from the use of property and equipment		-	-		-	26,112	-	26,112
Operating grants and contributions	16,	441	-		-	-	125,467	141,908
Capital grants and contributions		-	-		-	186,588	-	186,588
Interest and investment earnings	36,	783	27,706		9,650	4,750	14,029	92,918
Miscellaneous	9	113	-					9,113
Total revenues	1,838.	062	733,000		560,564	217,450	195,073	3,544,149
EXPENDITURES								
Current:								
General government	248.	121	-		268,685	-	110,956	627,762
Public safety	848.	622	-		96,592	-	95,358	1,040,572
Transportation and public works	266,	566	-		43,408	-	165,053	475,027
Social services	27,	894	-		-	-	-	27,894
Community development		-	129,659		-	87,189	-	216,848
Culture and recreation	359.	084	-		43,892	-	27,681	430,657
Debt service:								
Principal	135.	000	_		_	_	_	135,000
Interest		845	_		_	2,913	_	16,758
Capital outlay	341.		880,251		_	70,980	131,272	1,424,316
Total expenditures	2,240.		1,009,910		452,577	161,082	530,320	4,394,834
Excess (deficiency) of revenues			-,,	-	10 = ,0			.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
over (under) expenditures	(402,	883)	(276,910)		107,987	56,368	(335,247)	(850,685)
OTHER FINANCING SOURCES								
Proceeds from sale of capital assets	3	002	_		_	_	_	3,002
Operating transfers in	198.		_		_	105,740	_	303,759
Total other financing sources	201.		-			105,740		306,761
Net change in fund balances	(201,	862)	(276,910)		107,987	162,108	(335,247)	(543,924)
Fund balances - beginning	1,501.	968	1,644,640		357,415	(98,459)	954,875	4,360,439
Fund balances - ending	\$ 1,300.		\$ 1,367,730	\$	465,402	\$ 63,649	\$ 619,628	\$ 3,816,515

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities - Modified Cash Basis For the Year Ended April 30, 2025

Net change in fund balances - total governmental funds		\$ (543,924)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:		
In the statement of activities, only the <i>gain or loss</i> on the disposal of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the capital asset sold, disposed, or traded-in.		
Gain on sale of capital assets	3,002	
Loss on disposal of capital assets	(23,552)	
Proceeds from sale of capital assets	(3,002)	(23,552)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.		
Capital outlay	1,424,316	
Depreciation	(411,953)	1,012,363
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, the governmental funds report the effect of premiums and discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Repayment	135,000	
Deferred charge on refunding amortization	(9,256)	
Bond discount amortization	147	125,891
Internal service funds are used by the City to charge health insurance to individual funds. The change in net position of certain activities		
of internal service funds is reported with governmental activities.		37,304
Change in net position of governmental activities		\$ 608,082

#### Statement of Net Position - Modified Cash Basis Proprietary Funds April 30, 2025

Governmental

			pe Activities - ise Funds		Activities - Internal Service Fund
			Wastewater		Health
	Electric	Water	Treatment	Totals	Insurance
ASSETS					
Current assets:					
Cash and cash equivalents	\$ 3,936,786	\$ 1,112,109	\$ 936,552	\$ 5,985,447	\$ 487,876
Restricted cash and cash equivalents	381,129	-	-	381,129	-
Due from other funds	71,489	133,348	362,030	566,867	-
Total current assets	4,389,404	1,245,457	1,298,582	6,933,443	487,876
Noncurrent assets:					
Capital assets, net of accumulated depreciation	5,336,741	4,579,926	4,219,363	14,136,030	-
Total noncurrent assets	5,336,741	4,579,926	4,219,363	14,136,030	
Total assets	\$ 9,726,145	\$ 5,825,383	\$ 5,517,945	\$ 21,069,473	\$ 487,876
LIABILITIES AND NET POSITION Liabilities: Current liabilities:					
Customer deposits	\$ 381,129	\$ -	\$ -	\$ 381,129	\$ -
Sales tax payable	138	13	φ	151	ψ - -
Current portion of notes payable	46,373	-	169,332	215,705	
Total current liabilities	427,640	13	169,332	596,985	
Noncurrent liabilities:					
Notes payable, less current portion	75,162	_	1,255,262	1,330,424	_
Due to other funds	75,102	229,025		229,025	1,651
Total noncurrent liabilities	75,162	229,025	1,255,262	1,559,449	1,651
Total liabilities	502,802	229,038	1,424,594	2,156,434	1,651
Net position:					
Net investment in capital assets	5,215,206	4,350,901	3,023,794	12,589,901	_
Unrestricted	4,008,137	1,245,444	1,069,557	6,323,138	486,225
Total net position	9,223,343	5,596,345	4,093,351	18,913,039	486,225
Total liabilities and net position	\$ 9,726,145	\$ 5,825,383	\$ 5,517,945		\$ 487,876
Adjustment to reflect the consolidation of into Total net position of business-type activities	ernal service fund activit	ties related to enterp	orise funds.	\$ 19,137,543	

#### Statement of Revenues, Expenses, and Changes in Net Position -Modified Cash Basis Proprietary Funds

For the Year Ended April 30, 2025

Business-type Activities -

Governmental Activities -Internal Service

710,087

		Enterpri	Fund Health		
	Wastewater				
	Electric	Water	Treatment	Totals	Insurance
Operating revenues:					•
Charges for services	\$ 3,672,418	\$ 770,296	\$ 704,015	\$ 5,146,729	\$ 213,026
Miscellaneous	16,047	4,232	404	20,683	19,380
Total operating revenues	3,688,465	774,528	704,419	5,167,412	232,406
Operating expenses:					
Personal services	341,360	207,020	198,684	747,064	-
Support services	8,858	7,659	4,706	21,223	-
Contractual services	2,144,620	21,918	29,898	2,196,436	66,849
Utilities	12,299	27,321	61,610	101,230	-
Repairs and maintenance	116,730	116,978	112,862	346,570	-
Other supplies and materials	163,455	57,130	15,444	236,029	60
Insurance	18,539	11,049	8,039	37,627	109,916
Depreciation	294,546	171,991	178,441	644,978	· -
Miscellaneous	6,515	1,244	1,473	9,232	-
Total operating expenses	3,106,922	622,310	611,157	4,340,389	176,825
Operating income	581,543	152,218	93,262	827,023	55,581
Nonoperating revenues (expenses):					
Interest and investment revenue	142,059	26,835	27,166	196,060	9,224
Interest expense	(10,564)	(887)	(27,163)	(38,614)	-
Gain (loss) on sale of fixed assets	-	(3,696)	(14,246)	(17,942)	-
Total nonoperating revenues (expenses)	131,495	22,252	(14,243)	139,504	9,224
Income before capital grants and transfers	713,038	174,470	79,019	966,527	64,805
Capital grants	-	19,818	-	19,818	-
Transfers out	(246,726)	(29,781)	(27,252)	(303,759)	
Change in net position	466,312	164,507	51,767	682,586	64,805
Total net position - beginning	8,757,031	5,431,838	4,041,584		421,420
Total net position - ending	\$ 9,223,343	\$ 5,596,345	\$ 4,093,351		\$ 486,225
Adjustment to reflect the consolidation of	internal service fund	activities related to	enterprise funds.	27,501	

Change in net position of business-type activities

#### Statement of Cash Flows - Modified Cash Basis Proprietary Funds

For the Year Ended April 30, 2025

Business-type Activities -Enterprise Funds Governmental Activities -Internal Service

		Internal Service Fund			
	Electric	Water	Wastewater	Totals	Health
CASH FLOWS FROM OPERATING ACTIVITIES	Electric	Water	Treatment	Totals	Insurance
Receipts from customers	\$ 3,663,473	\$ 770,309	\$ 704,015	\$ 5,137,797	\$ -
Receipts from interfund services provided	-	-	-	-	213,026
Payments to suppliers	(2,471,016)	(243,299)	(234,032)	(2,948,347)	(66,909)
Payments to employees	(302,344)	(186,057)	(174,226)	(662,627)	-
Payments for interfund services used	(39,016)	(20,963)	(24,458)	(84,437)	-
Payments for claims	-	-	-	-	(109,916)
Other receipts	16,047	4,232	404	20,683	19,380
Net cash provided by operating activities	867,144	324,222	271,703	1,463,069	55,581
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers to other funds	(246,726)	(29,781)	(27,252)	(303,759)	-
Receipts (payments) for interfund loans	(10,721)	(7,879)	(7,536)	(26,136)	1,651
Net cash provided (used) by noncapital					
financing activities	(257,447)	(37,660)	(34,788)	(329,895)	1,651
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchase of capital assets	(444,753)	(447,851)	(376,977)	(1,269,581)	-
Proceeds from sale of capital assets	-	-	40,000	40,000	-
Capital grants and contributions	-	19,818	-	19,818	-
Proceeds from notes payable	168,598	-	535,086	703,684	-
Receipts (payments) for interfund loans	(60,768)	236,280	(195,894)	(20,382)	-
Principal paid on notes	(47,063)	-	(192,835)	(239,898)	-
Interest paid on notes/interfund loans	(10,564)	(887)	(27,163)	(38,614)	
Net cash provided (used) by capital and related					
financing activities	(394,550)	(192,640)	(217,783)	(804,973)	
CASH FLOWS FROM INVESTING ACTIVITIES		• • • • •		405.050	
Interest and investment	142,059	26,835	27,166	196,060	9,224
Net cash provided by investing activities	142,059	26,835	27,166	196,060	9,224
Net increase in cash and cash equivalents	357,206	120,757	46,298	524,261	66,456
Cash and cash equivalents - beginning of year	3,960,709	991,352	890,254	5,842,315	421,420
Cash and cash equivalents - end of year	\$ 4,317,915	\$ 1,112,109	\$ 936,552	\$ 6,366,576	\$ 487,876
Reconciliation of operating income to net					
cash provided by operating activities:	e 501.542	e 152.210	e 02.262	¢ 927.022	Ø 55.501
Operating income Adjustments to reconcile operating income to net cash provided by operating activities:	\$ 581,543	\$ 152,218	\$ 93,262	\$ 827,023	\$ 55,581
Depreciation expense	294,546	171,991	178,441	644,978	-
Change in liabilities:	(0.002)			(0.002)	
Customer deposits	(9,083)	- 12	-	(9,083)	-
Sales tax payable  Net cash provided by operating activities	\$ 867,144	\$ 324,222	\$ 271,703	\$ 1,463,069	\$ 55,581
	ψ 007,144	Ψ 324,222	φ 2/1,/03	φ 1,405,009	φ 55,561
Reconciliation of cash on statement of net position to cash balance at year end:					
Cash and cash equivalents	\$ 3,936,786	\$ 1,112,109	\$ 936,552	\$ 5,985,447	\$ 487,876
Restricted cash and cash equivalents	381,129	φ 1,112,109	φ 930,332 -	381,129	φ <del>4</del> 0/,0/0
Cash and cash equivalents - end of year	\$ 4,317,915	\$ 1,112,109	\$ 936,552	\$ 6,366,576	\$ 487,876
Cash and Cash equivalents - end of your	Ψ ¬,517,715	Ψ 1,112,107	Ψ 730,332	Ψ 0,500,570	Ψ -107,070

## City of Newton, Illinois Notes to Financial Statements April 30, 2025

#### Note 1: Summary of Significant Accounting Policies

The City of Newton, Illinois (the "City") operates under the Illinois Municipal Code, Chapter 65 of the Illinois Compiled Statutes. It provides for the following services as authorized by statute: public safety and health, maintenance of highways and streets, recreation, zoning and planning, electric, water, wastewater treatment services, and general administration.

The accounting policies and presentation of the basic financial statements of the City have been prepared in conformity with the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles, as applicable to governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies.

## A. Financial Reporting Entity

In conformance with generally accepted accounting principles, the City is considered the primary governmental unit, and includes all funds, elected offices, and departments of the City.

Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit or impose a financial burden on the City. After applying the concept of financial accountability, scope of public service, or special financing relationship criteria, no organizations have been determined to be part of the reporting entity.

#### **Basis of Presentation**

The City's basic financial statements consist of government-wide statements including the statement of net position and statement of activities and fund financial statements, which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The government-wide focus is on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The statement of net position and statement of activities display information about the City as a whole. These statements include financial activities of the primary government. The effect of interfund activity has been removed from these statements. The government-wide statement of activities reflects both expenses and net cost of each function of the City's governmental activities. Program revenues include charges paid by a recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, such as property taxes, are presented as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each function is self-financing or draws from the general revenues of the City.

#### Note 1: Summary of Significant Accounting Policies (Continued)

## A. Financial Reporting Entity (Continued)

#### **Basis of Presentation (Continued)**

#### **Fund Financial Statements**

The financial transactions of the City are recorded in individual funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts that is comprised of its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Fund financial statements are provided for governmental and proprietary funds. The emphasis of fund financial statements is on major governmental and proprietary funds; therefore each is displayed in a separate column. All remaining governmental and proprietary funds are aggregated and presented as nonmajor funds.

Funds are classified into the following categories: governmental and proprietary.

Governmental funds are used to account for all or most of the City's general activities, including the collection and disbursement of earmarked monies (special revenue funds).

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration.

#### **Measurement Focus**

The government-wide statements report using the economic resources measurement focus. Proprietary fund financial statements also report using this same focus. Governmental fund financial statements report using the current financial resources measurement focus. Since the governmental fund financial statements are presented on a different measurement focus than the government-wide statements (due mainly to inclusion of capital assets and long-term debt activity in the government-wide presentation) a reconciliation is presented, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

#### **Basis of Accounting**

Basis of accounting refers to when revenues received and expenses or expenditures disbursed are recognized in the accounts and how they are reported on the financial statements. The City maintains its accounting records for all funds on the modified cash basis of accounting. Modified cash basis financial statements omit recognition of receivables and payables and other accrued and deferred items that do not arise from previous cash transactions. Accordingly, revenues are recognized and recorded in the accounts when cash is received. In the same manner, expenses or expenditures are recognized and recorded upon the disbursement of cash. Assets of a fund are only recorded when a right to receive cash exists which arises from a previous cash transaction, with the exception of inventory. Liabilities of a fund, similarly, result from previous cash transactions.

#### Note 1: Summary of Significant Accounting Policies (Continued)

#### A. Financial Reporting Entity (Continued)

#### **Basis of Accounting (Continued)**

Operating revenue and expenses reported in proprietary fund financial statements includes revenue and expenses related to the primary, continuing operations of the fund. Principal operating revenue for proprietary funds is charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

#### B. Fund Types and Major Funds

The City reports the following major governmental funds:

The General fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

The TIF fund is used to account for the revenues and expenditures of the Tax Increment Financing District of the City.

The Capital Development fund is used to account for the revenues and expenditures for community development of the City.

The Tort & Liability Insurance fund accounts for revenues and expenditures associated with providing insurance and risk management services to the City.

The City reports the following major proprietary funds:

The Electric fund is used to account for revenues and expenses associated with providing electric services to the City.

The Water fund is used to account for revenues and expenses associated with providing water services to the City.

The Wastewater Treatment fund is used to account for revenues and expenses associated with providing sewage services to the City.

The Health Insurance fund is used to account for the activities of the City's self-insured health plan for its employees.

#### C. Cash and Investments

The City maintains cash balances to meet current operating requirements. Cash in excess of current requirements is invested in interest bearing deposit accounts and included in the financial statements as cash and cash equivalents.

#### Note 1: Summary of Significant Accounting Policies (Continued)

#### D. Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the City considers all passbook savings and non-negotiable certificates of deposit to be cash equivalents.

#### E. <u>Inventory</u>

Inventory consists of developed lots in the 5 Aprils Crossing subdivision held for sale. Inventory is valued at the lower of cost or net realizable value. Fund balance is reported as nonspendable for these amounts because they are not legally appropriable for expenditure.

#### F. <u>Internal Balances</u>

Interfund activity is reported as loans, services provided, reimbursements or transfers. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. Interfund transactions are recorded by all funds affected in the period in which transactions are executed.

Interfund receivables and payables maintained in the governmental activities have been eliminated to the respective fund of the City in the government-wide financial statements.

### G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, right of ways, and bridges), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as individual assets with an initial, individual cost of more than \$5,000 and an estimated useful life of 1 year or more. Such assets are recorded at historical costs if purchased or constructed. Donated capital assets are not recorded because they did not result from a cash transaction. The City writes off fully depreciated equipment.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10 - 50
Improvements	10 - 20
Equipment	2 - 20

#### Note 1: Summary of Significant Accounting Policies (Continued)

#### H. Compensated Absences

The City of Newton maintains policies governing vacation, sick, comp time, and personal time covering qualified employees. Under the modified cash basis of accounting, the City does not record any accrued compensated absences. Those benefits utilized in the current year are recorded through payroll. The City pays out either 50% or 100% of unused sick time upon an employee's termination.

As of April 30, 2025, the City's liability for unused sick time is estimated to be \$130,880 for governmental activities and \$85,598 for business-type activities.

#### I. Bonds and Related Premiums, Discounts, and Issuance Costs

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when bonds are issued.

In governmental fund financial statements, bond premiums and discounts, as well as debt issuance costs, are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums and discounts received on debt issuance are also reported as other financing sources (uses). Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures.

#### J. Long-Term Obligations

In the government-wide financial statements, long-term debt is reported as a liability in the governmental activities fund type financial statements.

In the fund financial statements, governmental fund types recognize long-term debt proceeds as other financing sources, and repayments of long-term debt as expenditures.

#### K. Deferred Outflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and thus, will not be recognized as an outflow of resources (expenditure) until then. The City has only one item that qualifies for reporting in this category. It is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

#### L. Fund Equity

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets is the net cost (book value) of the capital assets, less principal on any long-term debt outstanding that was issued to construct, purchase or otherwise acquire the capital asset plus deferred outflows of resources related to those assets.

#### Note 1: Summary of Significant Accounting Policies (Continued)

#### L. Fund Equity (Continued)

According to Government Accounting Standards, fund balances are to be classified into five major classifications: Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance based on the nature and extent of the constraints placed on a government's fund balances.

The following classifications describe the relative strength of the spending constraints:

Nonspendable fund balance – amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted fund balance – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed fund balance – amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision-making authority for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the City Council.

Assigned fund balance – amounts that do not meet the criteria to be classified as restricted or committed but are intended to be used for a specific purpose. Only the City Council may assign amounts for specific purposes.

Unassigned fund balance – all other spendable amounts.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

#### M. Program Revenues

Charges for services include revenues based on exchange or exchange-like transactions, namely charges for services provided by the City's offices. Program specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program, namely donations received from third-parties or state grants received for program operations.

#### Note 1: Summary of Significant Accounting Policies (Continued)

#### N. Use of Estimates

The preparation of the basic financial statements in conformity with the modified cash basis method of accounting requires the City's management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and/or amounts of reported revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

#### O. Restricted Cash

The City is required to establish and maintain prescribed amounts of resources that can be used only to refund customer utility deposits. In addition, the general fund, based on certain bond covenants, is required to establish and maintain prescribed amounts of resources that can be used only to service outstanding debt. The General and Capital Development funds also maintain restricted cash accounts for unspent contributions, grants, and restricted fees and fines per Illinois Complied Statutes.

At April 30, 2025, the City maintained restricted cash as follows:

Business-Type Activities		
		Amount
Electric Fund:		
For repayment of customer utility deposits	\$_	381,129
	_	
Governmental Activities		
		Amount
General Fund:		
Debt Services - Bond Covenant	\$	87,701
ILCS Fees & Fines:		
DUI and Drug Equipment		51,213
Local Contributions:		
Christmas Lights		5,130
Police Canine Unit		5,628
Capital Development Fund:		
Local Contributions:		
Pickleball Court		90,608
State Grants:		
Energy Transition Grant - Pickleball Court	_	23,750
	\$	264,030
	_	

#### Note 1: Summary of Significant Accounting Policies (Continued)

#### P. Concentration of Credit Risk

All users of the City's electric, water and wastewater system are located within the same geographic area within Jasper County, Illinois.

#### Q. Date of Management's Review

Management has evaluated subsequent events and transactions that occurred after the balance sheet date up to August 18, 2025, the date which the financial statements were available to be issued.

#### Note 2: Cash and Investments

The City's cash deposits consist of checking, money market funds, savings accounts, and non-negotiable certificates of deposit. These deposits are stated at cost. The City is authorized by state statute to invest in obligations of the U.S. Treasury, agencies, instrumentalities, commercial paper noted within the three highest classifications by at least two standard rating services, obligations of state and their political subdivisions, savings accounts, credit union shares, and Illinois Public Treasurer's Investment Pool or such other officially recognized Illinois funds.

#### Cash Deposits

At April 30, 2025, the carrying amount and the bank balance of the City's cash deposits were \$10,961,778 and \$11,114,562, respectively. Cash deposits do not include petty cash of \$850 recorded in the General fund, \$125 recorded in the Electric fund, \$125 recorded in the Water fund, and \$300 recorded in the Wastewater Treatment fund. The City has a written investment policy.

The City's cash deposits are fully insured by the Federal Deposit Insurance Corporation and an irrevocable fluctuating letter of credit from the Federal Home Loan Bank.

#### Note 3: Common Bank Account

Separate bank accounts are not maintained for all of the City's funds. Certain funds maintain a portion of their cash balances in a common money market account, with accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund. Occasionally, certain funds participating in the common bank account may incur an overdraft (deficit) in the account. The overdraft results from expenditures which have been approved by the City.

## Note 4: Changes in Capital Assets

The following is a summary of changes in capital assets:

## **Governmental Activities:**

		Balance						Balance
	]	May 01, 2024	_	Additions	_	Deletions	1	April 30, 2025
Assets Not Depreciated:								
Land	\$	1,091,550	\$	-	\$	-	\$	1,091,550
Construction in Progress		23,552		-		(23,552)		-
Assets Depreciated:								
Buildings and Improvements		4,374,197		167,156		-		4,541,353
Equipment, Furniture, Fixtures		496,970		168,601		(8,450)		657,121
Infrastructure	_	3,751,571	_	1,088,559	_	-	_	4,840,130
Total Capital Assets		9,737,840	_	1,424,316	_	(32,002)	_	11,130,154
Less: Accumulated Depreciation:								
Buildings and Improvements		(2,716,827)		(172,693)		-		(2,889,520)
Equipment, Furniture, Fixtures		(142,937)		(66,392)		8,450		(200,879)
Infrastructure	_	(2,064,419)	_	(172,868)	_	-	_	(2,237,287)
Total Accumulated Depreciation	_	(4,924,183)	_	(411,953)		8,450	_	(5,327,686)
Capital Assets, Net	\$_	4,813,657	\$_	1,012,363	\$	(23,552)	\$_	5,802,468

## **Business-type Activities:**

	1	Balance May 01, 2024	Additions		Deletions		Transfers	Balance April 30, 2025
Assets Not Depreciated:		viay 01, 202+	 7 raditions		Dections	-	Transfers	11pm 50, 2025
Land	\$	123,572	\$ -	\$	=	\$	- \$	123,572
Construction in Progress		171,507	15,877		(3,696)		(42,318)	141,370
Assets Depreciated:								
Plant and Equipment	_	22,810,961	 1,253,704	_	(196,420)	_	42,318	23,910,563
Total Capital Assets		23,106,040	1,269,581		(200,116)		-	24,175,505
Less: Accumulated Depreciation	_	(9,536,671)	 (644,978)	_	142,174	_		(10,039,475)
Capital Assets, Net	\$_	13,569,369	\$ 624,603	\$	(57,942)	\$	- \$	14,136,030

## Note 4: Changes in Capital Assets (Continued)

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:	_	
General government	\$	28,185
Public safety		37,389
Transportation and public works		110,587
Community development		42,211
Culture and recreation		193,581
	\$	411,953
Business-Type Activities:	_	
Electric	\$	294,546
Water		171,991
Wastewater treatment		178,441
	\$	644,978

Note 5: <u>Interfund Receivables and Payables</u>

Individual interfund receivable and payable balances at April 30, 2025 were as follows:

General Fund:         166           Tort & Liability Insurance Fund         - \$ 166           Social Security Fund         - 4,542           Health Insurance Fund         1,651         - 7,879           Water Fund         - 7,536         - 71,489           Wastewater Treatment Fund:         - 71,489         - 71,489           Tort & Liability Insurance Fund:         - 166         - 8           General Fund         166         - 8           Social Security Fund:         - 4,542         - 8           General Fund         - 4,542         - 8           Health Insurance Fund:         - 1,651         - 1,651           Capital Development Fund:         - 1,651         - 1,651           Capital Development Fund:         - 125,469         - 125,469           Wastewater Treatment Fund         - 7,879         - 7         - 7           Wastewater Treatment Fund         7,879         - 7         - 7           Wastewater Treatment Fund         - 229,025         - 7           Wastewater Treatment Fund         - 7,536         - 7           Wastewater Treatment Fund         - 7,536         - 7           Wastewater Treatment Fund         - 7,536         - 7           General Fund <t< th=""><th>Fund</th><th>Receivable</th><th>Payable</th></t<>	Fund	Receivable	Payable
Social Security Fund	General Fund:	_	
Health Insurance Fund 1,651 - Water Fund - 7,879 Wastewater Treatment Fund - 7,536 Electric Fund - 71,489 Tort & Liability Insurance Fund: General Fund 166 - Social Security Fund: General Fund 4,542 - Health Insurance Fund: General Fund - 1,651 Capital Development Fund: Water Fund - 125,469 Wastewater Treatment Fund 7,879 - Capital Development Fund 125,469 Wastewater Treatment Fund 229,025 Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Water Fund 229,025 - Electric Fund: General Fund 71,489 -	Tort & Liability Insurance Fund	\$ -	\$ 166
Water Fund	Social Security Fund	-	4,542
Wastewater Treatment Fund Electric Fund Tort & Liability Insurance Fund: General Fund Totality Fund: General Fund General Fund General Fund Totality Fund: Water Fund Water Fund Wastewater Treatment Fund Totality Fund General Fund Totality	Health Insurance Fund	1,651	-
Electric Fund - 71,489 Tort & Liability Insurance Fund: General Fund 166 - Social Security Fund: General Fund 4,542 - Health Insurance Fund: General Fund - 1,651 Capital Development Fund: Water Fund - 125,469 Wastewater Treatment Fund - 125,469 Water Fund: General Fund 7,879 - Capital Development Fund 125,469 - Wastewater Treatment Fund 7,879 - Capital Development Fund 125,469 - Wastewater Treatment Fund 7,536 - Capital Development Fund 125,469 - Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Water Fund 229,025 - Electric Fund: General Fund 7,489 -	Water Fund	-	7,879
Tort & Liability Insurance Fund: General Fund  Social Security Fund: General Fund  Health Insurance Fund: General Fund  Capital Development Fund: Water Fund  Water Fund: General Fund  General Fund  Topital Development Fund  To	Wastewater Treatment Fund	-	7,536
General Fund       166       -         Social Security Fund:       -       -         General Fund       4,542       -         Health Insurance Fund:       -       1,651         General Fund       -       1,651         Capital Development Fund:       -       125,469         Water Fund:       -       125,469         Waster Fund:       -       125,469         Capital Development Fund       125,469       -         Wastewater Treatment Fund:       -       229,025         Wastewater Tund       7,536       -         Capital Development Fund       125,469       -         Water Fund       229,025       -         Electric Fund:       -       71,489       -         General Fund       71,489       -	Electric Fund	-	71,489
Social Security Fund: General Fund  Health Insurance Fund: General Fund  Capital Development Fund: Water Fund  Wastewater Treatment Fund  General Fund  General Fund  7,879  Capital Development Fund  General Fund  7,879  Capital Development Fund  125,469  Wastewater Treatment Fund  Topital Development Fund  Wastewater Treatment Fund  General Fund  General Fund  General Fund  Topital Development Fund  Topital Development Fund  Capital Development Fund  General Fund  Topital Development Fund  Topital Developme	Tort & Liability Insurance Fund:		
General Fund 4,542 - Health Insurance Fund: General Fund - 1,651 Capital Development Fund: Water Fund - 125,469 Wastewater Treatment Fund - 125,469 Water Fund: General Fund 7,879 - Capital Development Fund 125,469 - Wastewater Treatment Fund - 229,025 Wastewater Treatment Fund 7,536 - Capital Development Fund 125,469 - Capital Development Fund 229,025 Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Water Fund 229,025 - Electric Fund: General Fund:	General Fund	166	-
Health Insurance Fund: General Fund Capital Development Fund: Water Fund Wastewater Treatment Fund General Fund: General Fund General Fund Tapital Development Fund Tapital	Social Security Fund:		
General Fund - 1,651 Capital Development Fund: Water Fund - 125,469 Wastewater Treatment Fund - 125,469 Water Fund: General Fund 7,879 - Capital Development Fund 125,469 - Wastewater Treatment Fund - 229,025 Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Water Fund 229,025 - Electric Fund: General Fund: General Fund 71,489 -	General Fund	4,542	-
Capital Development Fund:  Water Fund  Wastewater Treatment Fund  General Fund:  Capital Development Fund  Capital Development Fund  Wastewater Treatment Fund  Wastewater Treatment Fund  General Fund  General Fund  7,879  - 229,025  Wastewater Treatment Fund  Capital Development Fund:  General Fund  7,536  - Capital Development Fund  125,469  - Water Fund  229,025  Electric Fund:  General Fund:  General Fund  71,489  -	Health Insurance Fund:		
Water Fund - 125,469 Wastewater Treatment Fund - 125,469 Water Fund: General Fund 7,879 - Capital Development Fund 125,469 - Wastewater Treatment Fund - 229,025 Wastewater Treatment Fund: General Fund 7,536 - Capital Development Fund 125,469 - Water Fund 229,025 - Electric Fund: General Fund: General Fund 71,489 -	General Fund	-	1,651
Wastewater Treatment Fund  Water Fund: General Fund Capital Development Fund Wastewater Treatment Fund Topital Development Fund Wastewater Treatment Fund General Fund Topital Development Fund Topital Development Fund Topital Development Fund Water Fund Water Fund Topital Development Fund Topital	Capital Development Fund:		
Water Fund: General Fund Capital Development Fund Wastewater Treatment Fund General Fund General Fund General Fund T,536 Capital Development Fund T,536 Capital Development Fund T,536 Capital Development Fund T,536 Felectric Fund T,556 Felectric Fund T,557 Felec	Water Fund	-	125,469
General Fund       7,879       -         Capital Development Fund       125,469       -         Wastewater Treatment Fund       -       229,025         Wastewater Treatment Fund:       -       -         General Fund       7,536       -         Capital Development Fund       125,469       -         Water Fund       229,025       -         Electric Fund:       -       -         General Fund       71,489       -	Wastewater Treatment Fund	-	125,469
Capital Development Fund  Wastewater Treatment Fund  General Fund  Capital Development Fund  T,536  Capital Development Fund  Water Fund  Electric Fund:  General Fund  7,536  -  229,025  -  Electric Fund:  General Fund  71,489  -	Water Fund:		
Wastewater Treatment Fund:  Wastewater Treatment Fund:  General Fund  Capital Development Fund  Water Fund  Electric Fund:  General Fund  7,536  - 229,025  - 229,025  -  Total Pund  7,536  - 229,025  -  Total Pund  71,489  -  Total Pund  - 229,025	General Fund	7,879	-
Wastewater Treatment Fund: General Fund Capital Development Fund Water Fund 229,025 Electric Fund: General Fund 7,536 - 229,025 -	Capital Development Fund	125,469	-
General Fund       7,536       -         Capital Development Fund       125,469       -         Water Fund       229,025       -         Electric Fund:       71,489       -	Wastewater Treatment Fund	-	229,025
Capital Development Fund       125,469       -         Water Fund       229,025       -         Electric Fund:       71,489       -	Wastewater Treatment Fund:		
Water Fund       229,025       -         Electric Fund:       71,489       -	General Fund	7,536	-
Electric Fund: General Fund 71,489 -	Capital Development Fund	125,469	-
General Fund 71,489 -	Water Fund	229,025	-
	Electric Fund:		
\$ 573,226 \$ 573,226	General Fund	71,489	<u> </u>
		\$ 573,226	\$ 573,226

An interfund loan was made from the Wastewater Treatment Fund to the Water Fund to finance the acquisition of a capital asset. An interfund loan was made from the Electric Fund to General Fund to finance the acquisition of a capital asset. An interfund loan was made from the Water and Wastewater Funds to the Capital Development Fund to finance the acquisition of land to be used for future redevelopment projects. The remaining interfund balances are the result of a funds transfer on April 29, 2025, for payroll to be disbursed on May 1, 2025. Interfund balances are expected to be repaid as cash balances allow, but may not be repaid within one year.

#### Note 6: Long-Term Debt

#### Governmental Activities

#### **Bond Obligations**

The City has an outstanding General Obligation (Revenue Sharing Receipts Alternate Revenue Source) Series 2016 Bonds in the original amount of \$1,485,000. The Series 2016 bonds refunded \$1,340,000 of future principal payments on General Obligation Series 2008 bonds. Pursuant to the Local Government Debt Reform Act, the bonds are general obligations of the City, for which its full faith and credit has been irrevocably pledged. The bonds are payable from ad valorem taxes levied upon all the taxable property in the City without limitation as to rate or amount, all except as limited by bankruptcy, insolvency, moratorium, reorganization and other similar laws relating to the enforcement of creditors' rights and subject to the exercise of judicial discretion. For the year ended April 30, 2025, the levy for such taxes was abated. The City also abated the levy for such taxes in all previous years.

The Series 2016 Bonds are dated February 17, 2016, with interest ranging from 1.8% to 3.1%, payable on May 1 and November 1 of each year. The bonds are issued in \$5,000 multiples.

#### **Advanced Refunding**

On February 17, 2016, the City issued \$1,485,000 of general obligation refunding bonds to provide resources to purchase U.S. Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$1,340,000 of the Series 2008 general obligation bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the government-wide financial statements. The reacquisition price exceeded the net carrying amount of the old debt by \$101,814. This amount is reflected as a deferred outflow and is being amortized over the remaining life of the refunded debt which is the same life as the new debt issued. This advanced refunding was undertaken to reduce total debt service payments over the life of the bonds.

The advanced refunding resulted in a reduction of cash flow, over the life of the bonds, of \$70,045 and an economic gain of \$56,454.

The ordinance establishing the Bonds contains provisions, pursuant to Illinois Statute, which requires the City to maintain pledged revenues above 1.25 of the annual debt service on all outstanding revenue bonds and other contractual or tort liability obligations. For the fiscal year ended April 30, 2025, the City was in compliance with this covenant.

The ordinance further requires the City to fund a separate, restricted reserve account as follows:

<u>Junior Debt Service Account</u> - an amount funded monthly to cover a fractional amount of the next interest payment, and a fractional amount of the next principal payment due at the paying date. The funded amount is used to pay the principal and interest on bonds. The reserved balance as of April 30, 2025 was \$87,701.

#### Note 6: <u>Long-Term Debt (Continued)</u>

#### Governmental Activities (Continued)

The following is a summary of the City's change in long-term debt transactions for governmental funds for the year ended April 30, 2025:

					Unamortized	Net Carrying
	Payable at	Additions/		Payable at	Bond	Amount at
	May 1, 2024	Accretion	Retired	April 30, 2025	Premium	April 30, 2025
Advance Refunding						
Bonds - Series 2016	\$ 575,000	\$	\$ (135,000)	\$ 440,000	\$ 269	\$ 440,269

The following is a maturity schedule of the bonds:

Fiscal Year	_	Principal	_	Interest	 Total
2026	\$	145,000	\$	21,840	\$ 166,840
2027		145,000		9,145	154,145
2028		150,000	_	4,650	 154,650
	\$	440,000	\$	35,635	\$ 475,635

Total interest related to the bonds incurred and expensed for the year ended April 30, 2025 was \$8,562.

#### **Business-Type Activities**

#### Peoples State Bank Loan

On November 17, 2020, the City obtained a loan from Peoples State Bank in the amount of \$1,347,316 to refinance the outstanding principal of an existing loan. Monthly payments under the loan of \$9,609 were due beginning December 17, 2020. The loan has an interest rate of 2.50% and matures on November 17, 2030, at which time a balloon payment of approximately \$430,702 is due.

#### John Deere Financial

On January 11, 2024, the City obtained a loan from John Deere Financial in the amount of \$40,160 to finance the purchase of a compact utility tractor. Annual payments under the loan of \$14,283 were due beginning January 11, 2024. The loan has an interest rate of 6.65%, matures on January 11, 2026, and is collateralized by the compact utility trailer.

#### Tax-Exempt Leasing Corp.

On August 15, 2024, the City obtained a loan from Tax-Exempt Leasing Corp. in the amount of \$535,086 to finance the purchase of a Vactor 2100 combination sewer cleaner freightliner. Annual payments under the loan of \$90,403 were due beginning August 15, 2024. The loan has an interest rate of 5.990%, matures on August 15, 2030, and is collateralized by the Vactor 2100 combination sewer cleaner freightliner.

#### Note 6: <u>Long-Term Debt (Continued)</u>

## **Business-Type Activities (Continued)**

#### Caterpillar Financial Services

On May 7, 2024, the City obtained a loan from Caterpillar Financial Services in the amount of \$168,598 to finance the purchase of a backhoe loader. Monthly payments under the loan of \$4,802 were due beginning June 15, 2024. The loan has an interest rate of 6.99% and matures on June 15, 2026, at which time a balloon payment of approximately \$71,209 is due. The loan is collateralized by the backhoe loader.

The following is a summary of the City's long-term debt transactions for the year ended April 30, 2025:

		Payable at					Payable at		Due Within
	_	May 1, 2024	_	Additions		Reductions	April 30, 2025	_	One Year
Peoples State Bank	\$	1,056,466	\$	-	\$	(89,921)	\$ 966,545	\$	92,197
John Deere Financial		25,877		-		(12,511)	13,366		13,368
Tax-Exempt Leasing Corp		-		535,086		(90,403)	444,683		63,767
CAT Leasing		-		168,598		(47,063)	 121,535	_	46,373
	\$_	1,082,343	\$	703,684	\$_	(239,898)	\$ 1,546,129	\$_	215,705

Presented below is a summary of debt service requirements to maturity by years for the year ended April 30, 2025:

Fiscal Year	_	Principal		Interest	_	Total
2026	\$	215,705	\$	57,115	\$	272,820
2027		237,278		44,448		281,726
2028		168,506		37,209		205,715
2029		175,295		30,420		205,715
2030		182,356		23,359		205,715
2031		566,989	_	11,788		578,777
	\$	1,546,129 \$	3	204,339	\$	1,750,468

Total interest related to the loans incurred and expensed for the year ended April 30, 2025 was \$37,728.

#### Note 7: Fund Equity

During the fiscal year ended April 30, 2025, the City had the following nonspendable, restricted, committed, assigned, and deficit governmental fund balances:

#### a. Nonspendable

The City has classified \$53,111 in the TIF fund as a nonspendable fund balance in the form of inventory.

#### b. Restricted

The following fund's cumulative revenue over expenditures have been restricted in accordance with Illinois Compiled Statues as follows:

Fund		Amount
General:		
DUI and Drug Equipment	\$	51,213
TIF		1,314,619
Tort & Liability Insurance		465,402
Social Security		106,923
IMRF		207,061
Emergency Management		3,299
Motor Fuel Tax		186,938
Workmen's Compensation	_	115,407
	\$	2,450,862

The City has restricted the following funds where state grants exceeded expenditures:

Fund	 Amount
Capital Development:	
Energy Transition - Pickleball Court	\$ 23,750

The City has restricted the following funds where local contributions exceeded expenditures:

Fund		Amount
General:		
Police Canine Unit	\$	5,628
Christmas Lights		5,130
Capital Development:		
Pickleball Court		90,608
	\$	101,366

The City has also restricted \$87,701 in the General fund as required by bond covenants.

### Note 7: Fund Equity (Continued)

#### c. Committed

The City has committed resources for the following purposes:

Fund	Amount
General:	
Sidewalk Replacement	\$ 6,443
Police Safety	4,875
Firing Range Repairs	1,382
Police Vehicle	 50,200
	\$ 62,900

#### d. Assigned

The City reported the following assigned fund balance:

Fund	_	Amount
General:		
Aquatic Facility Debt Payments	\$	361,119

#### e. Deficit

The City reported a \$50,709 deficit unassigned fund balance in the Capital Development fund. The deficit is the result of an interfund loan payable to the Water and Wastewater Treatment funds. The 2021 interfund loan was made to finance the purchase of land to be used for subsequent redevelopment projects. Subsequent rental and interest income, and electric fund transfers will provide positive net position.

#### Note 8: Interfund Transfers

For the year ended April 30, 2025, the following interfund transfers were made:

	Interfund		Interfund
Fund	 Transfer In	_	Transfer Out
General Fund:			
Electric Fund	\$ 140,986	\$	-
Water Fund	29,781		-
Wastewater Treatment Fund	27,252		-
Capital Development Fund:			
Electric Fund	105,740		-
Electric Fund:			
General Fund	-		140,986
Capital Development Fund	-		105,740
Water Fund:			
General Fund	-		29,781
Wastewater Treatment Fund:			
General Fund	-	_	27,252
	\$ 303,759	\$	303,759

The transfers between the Electric and Capital Development fund were made pursuant to an ordinance passed by the City Council establishing a Capital Development fund. The transfers between the Electric, Water, Wastewater Treatment, and General funds were made pursuant to a resolution passed by the City Council.

#### Note 9: Defined Benefit Pension Plan

#### A. Illinois Municipal Retirement Fund

#### **Plan Description**

The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and their beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multiple employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section below. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

#### Note 9: Defined Benefit Pension Plan (Continued)

#### A. Illinois Municipal Retirement Fund (Continued)

#### **Benefits Provided**

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP), which the City's staff participate in. The plan has two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### **Employees Covered by Benefit Terms**

As of December 31, 2024, the following employees were covered by the benefit terms:

	IIVIIXI
Retirees and Beneficiaries currently receiving benefits	45
Inactive Plan Members entitled to but not yet receiving benefits	16
Active Plan Members	26
Total	87

IMRE

#### Note 9: Defined Benefit Pension Plan (Continued)

#### A. Illinois Municipal Retirement Fund (Continued)

#### **Contributions**

As set by statute, the City's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires the City to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rates for the calendar years 2024 and 2025 were 6.16% and 7.11%, respectively. For the fiscal year ended April 30, 2025, the City contributed \$98,171 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### B. Laborer's International Union North America National (Industrial) Pension Fund

#### **Plan Description and Benefit Terms**

The Laborer's International Union North America National (Industrial) Pension Fund for the City's Police Department employees is a cost-sharing, multiple-employer, defined benefit plan contract between the City's employees and the Southern & Central Illinois Laborer's District Council Laborer's Local Union 1197. The plan provides retirement to eligible participants based on a formula of years of service and reaching a qualifying age. It was available to approximately 9 employees during the fiscal year ended April 30, 2025. The City is not a party to this defined benefit plan. The Laborer's International Union North America National (Industrial) Pension Fund issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Laborer's International Union North America National (Industrial) Pension Fund, 905 16<sup>th</sup> Street, NW, Washington, DC 20006 or by calling 1-800-544-7422.

#### **Contributions**

The City's liability under the union's collective bargaining agreement is limited to making monthly contributions based on union employees' pay for hours worked. Consequently, the City is not liable for any funding shortage of the defined benefit plan. Each year the City's contributions to the plan equals 100% of the City's liability under the bargaining agreement. For the fiscal year ended April 30, 2025, the City contributed \$1.73 per hour worked for eligible employees in the amount of \$5,040. On June 6, 2024, the City had an election under the supervision of the Illinois Labor Relations Board resulting in a new agreement with the Policemen's Benevolent and Protective Association. Under the new agreement the City will no longer participate in the Laborer's International Union North America National (Industrial) Pension Fund.

#### Note 10: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City joined together with other governments to form the Illinois Municipal Risk League, a public entity risk pool currently operating as a common risk management and insurance program for Illinois municipalities. The City pays an annual premium to the pool for its general insurance coverage. The agreement for formation of the Illinois Municipal Risk League provides that the pool will be self-sustaining through member premiums. There have been no significant changes to coverage from the prior year and settlements have not exceeded coverage in the current year or the preceding two years.

#### Note 11: Post-Employment Health Care Benefits

COBRA Benefits – Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City provides health care benefits to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium and, if applicable, a 2% administration fee, is paid in full by the insured each month. This program is offered for a duration of 18 months after termination date and is subject to extension. There is no associated cost to the City under this program.

In addition to COBRA Benefits, in accordance with rules established through participation in the Illinois Municipal Retirement Fund, the City offers health insurance coverage to retirees. The cost for retirees to purchase coverage is the same premium equivalent cost as active employees.

#### Note 12: Property Taxes

The City's property tax is levied each year on all taxable real estate located in the City. The local taxing authority for the City of Newton is Jasper County. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied in December and are payable in two installments between August and September of the subsequent year. Property taxes are billed and collected by Jasper County, Illinois, which in turn, remits them to the City. Payments are typically made during the period August through November. The 2023 tax year levy, received during fiscal year 2025, was adopted by the City Council on December 5, 2023.

#### Note 13: <u>Tax Abatements</u>

The City currently has one tax increment financing district. Within this district, the City has entered into a redevelopment agreement with developers whereby the City will reimburse a certain percentage of property taxes generated by the property in the tax increment financing district and received by the City up to the lesser of either a set cumulative dollar amount or the total of all eligible redevelopment project costs. For the fiscal year ended April 30, 2025, the City abated property taxes totaling \$72,281.

## Note 14: Commitments and Contingencies

#### Self-Insured Health Plan

The City has purchased a reinsurance policy which is part of its self-insured health plan. Once the City has paid health costs in excess of \$20,000 on any one employee per year, the City is reimbursed by the policy for the excess cost.

#### Note 14: Commitments and Contingencies (Continued)

### Insurance Coverage

The City's insurance coverage does not adequately cover all the property of the Electric fund. The underinsured property consists of the electric poles and lines. As a result, the City has set aside money in a money market account and certificate of deposit that would be available if significant damage was incurred to the electric poles and lines.

#### Committed Lease Agreements

The City has entered into multiple lease agreements for the use of equipment. During the year ended April 30, 2025, rent expense was charged to the following funds:

Fund	Amount
General	\$ 5,465
Water	3,565
Wastewater Treatment	 9,029
	\$ 18,059

As of April 30, 2025, there were \$0 future minimum lease payments.

#### Committed Contracts

The City entered into the following contracts with vendors as of April 30, 2025:

Contract					Paid as of
Date	Purpose		Amount		April 30, 2025
3/19/2024	Water Main Replacement Project on S Van Buren St	\$	667,091	\$	648,062
6/4/2024	2025 Freightliner Bucket Truck		298,930		-
4/15/2025	SCADA Pack Upgrades	_	86,817	_	43,409
		\$	1,052,838	\$	691,471

#### Note 15: Subscription-Based Information Technology Arrangements

The City has entered into subscription-based technology arrangements (SBITA's) involving:

- General ledger accounting software
- Payroll services software

The future subscription payments under SBITA arrangements are as follows:

April 30,	Amount
2026	\$ 5,898
2027	5,898
2028	5,898
2029	5,898
2030	5,898
2031-2032	11,796
Total	\$ 41,286

## Note 16: Subsequent Events

On August 5, 2025, the City approved a contract with J.B. Esker & Sons, Inc for construction of pickleball courts at Peterson Park in the amount of \$119,696.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Newton, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newton, Illinois, as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Newton, Illinois' basic financial statements and have issued our report thereon dated August 18, 2025.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Newton, Illinois' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Newton, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Newton, Illinois' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2025-001, 2025-002, and 2025-003 that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Newton, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material

effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Newton, Illinois' Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City of Newton, Illinois' responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. City of Newton, Illinois' responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEMPER CPA GROUP LLP

Kemper CPA Group LLP

Certified Public Accountants and Consultants

August 18, 2025

### City of Newton, Illinois Schedule of Findings and Responses April 30, 2025

#### FINDING 2025-001 Ability to Prepare Financial Statements

*Criteria:* The City should have at least one employee who is trained in preparing the financial statements and footnotes to the financial statements.

*Condition:* The City currently does not have an employee with the necessary technical expertise to draft the financial statements and footnotes in accordance with the modified cash basis of accounting.

Cause: City employees have not received the proper training in preparing the financial statements and footnotes in accordance with the modified cash basis of accounting.

*Effect:* The City cannot prepare the financial statements and footnotes in accordance with the modified cash basis of accounting.

*Recommendation:* The City should provide the necessary training to personnel or contract with an independent contractor with the knowledge to properly prepare the financial statements and footnotes in accordance with the modified cash basis of accounting.

Management's Response: The City plans to continue to utilize an independent contractor for the preparation of the financial statements and footnotes. The City will continue to review and approve the financial statements and footnotes.

#### FINDING 2025-002 Lack of Segregation of Duties – Public Utilities

*Criteria*: A basic premise of internal control is that no one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition: We noted a lack of segregation of duties exists with respect to the billing, adjusting of customer accounts, and accepting and processing of payments in the utilities department.

Cause: The City does not have the resources to hire additional staff to adequately segregate duties.

*Effect*: Because all duties are performed by the same individuals, the City is at risk for misstatements to occur and not be prevented or detected in the processing of transactions.

Recommendation: We recommend that duties among City Council members and employees be segregated to the extent possible.

Management's Response: The City acknowledges this is a problem and has implemented mitigating controls to the extent practicable.

#### FINDING 2025-003 Lack of Segregation of Duties – Cash Receipts

*Criteria*: A basic premise of internal control is that no one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition: We noted a lack of segregation of duties exists with respect to collecting cash receipts, recording of transactions, and custody of assets.

Cause: The City does not have the resources to hire additional staff to adequately segregate duties.

*Effect*: Because all duties are performed by the same individuals, the City is at risk for misstatements to occur and not be prevented or detected in the processing of transactions.

*Recommendation*: We recommend that duties among City Council members and employees be segregated to the extent possible.

Management's Response: The City acknowledges this is a problem and has implemented mitigating controls to the extent practicable.

## Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds April 30, 2025

		Social Security		<u>IMRF</u>		ergency agement	<b>M</b>	otor Fuel Tax		orkmen's npensation	Gov	Total onmajor vernmental Funds
ASSETS	ф	102 201	Ф	207.061	Ф	2 200	ф	106.020	ф	115 405	ф	615.006
Cash and cash equivalents	\$	102,381	\$	207,061	\$	3,299	\$	186,938	\$	115,407	\$	615,086
Due from other funds		4,542										4,542
Total assets	\$	106,923	\$	207,061	\$	3,299	\$	186,938	\$	115,407	\$	619,628
FUND BALANCES												
Fund balances												
Restricted	\$	106,923	\$	207,061	\$	3,299	\$	186,938	\$	115,407	\$	619,628
Total fund balances	\$	106,923	\$	207,061	\$	3,299	\$	186,938	\$	115,407	\$	619,628

## **Combining Statement of Revenues,**

## Expenditures, and Changes in Fund Balances - Modified Cash Basis Nonmajor Governmental Funds For the Year Ended April 30, 2025

	 Social Security	 IMRF	nergency nagement	M	otor Fuel Tax	orkmen's apensation	Gov	Total onmajor ernmental Funds
REVENUES								
Property taxes	\$ 24,947	\$ 19,959	\$ 690	\$	-	\$ 9,981	\$	55,577
Operating grants and contributions	-	-	-		125,467	-		125,467
Interest and investment earnings	3,022	 4,871	 110		3,525	2,501		14,029
Total revenues	 27,969	 24,830	 800		128,992	 12,482		195,073
EXPENDITURES								
Current:								
General government	58,354	46,406	-		-	6,196		110,956
Public safety	41,620	34,957	5,900		-	12,881		95,358
Transportation and public works	11,149	9,534	-		139,563	4,807		165,053
Culture and recreation	16,759	7,274	_		-	3,648		27,681
Capital outlay	_	_	_		131,272	_		131,272
Total expenditures	127,882	98,171	5,900		270,835	27,532		530,320
Net change in fund balances	(99,913)	(73,341)	(5,100)		(141,843)	(15,050)		(335,247)
Fund balances - beginning	 206,836	 280,402	 8,399		328,781	130,457		954,875
Fund balances - ending	\$ 106,923	\$ 207,061	\$ 3,299	\$	186,938	\$ 115,407	\$	619,628

## CITY OF NEWTON, ILLINOIS Budgetary Comparison Schedule - Modified Cash Basis **General Fund**

## For the Year Ended April 30, 2025

		Budgeted	Amou	ints		al Amounts udgetary		iance with al Budget
		Original	_	Final		Basis	Ove	er (Under)
REVENUES	_		_		_		_	
Property taxes	\$	99,000	\$	99,000	\$	99,888	\$	888
Intergovernmental:						001.150		(00 0 <b>0 =</b> )
Sales tax		920,000		920,000		831,163		(88,837)
Income tax		460,000		460,000		482,655		22,655
Cannabis use tax		4,200		4,200		4,364		164
Replacement tax		120,000		120,000		67,228		(52,772)
Pull-tab and gaming tax		72,500		72,500		78,028		5,528
Township road and bridge		75,000		75,000		75,426		426
Licenses and permits		22,000		22,000		19,951		(2,049)
Fees and fines		24,670		24,670		26,421		1,751
Charges for services		90,955		90,955		90,601		(354)
Operating grants and contributions		2,100		2,100		16,441		14,341
Interest and investment earnings		32,720		32,720		36,783		4,063
Miscellaneous		3,000		3,000		9,113		6,113
Total revenues		1,926,145		1,926,145		1,838,062		(88,083)
EXPENDITURES								
Current:								
General government		243,325		243,325		248,121		4,796
Public safety		926,780		926,780		848,622		(78,158)
Transportation and public works		287,185		287,185		266,566		(20,619)
Social services		35,875		35,875		27,894		(7,981)
Culture and recreation		366,525		366,525		359,084		(7,441)
Debt service:								
Principal		135,000		135,000		135,000		-
Interest		15,202		15,202		13,845		(1,357)
Capital outlay		100,653		100,653		341,813		241,160
Total expenditures		2,110,545		2,110,545		2,240,945		130,400
Excess (deficiency) of revenues								
over (under) expenditures		(184,400)		(184,400)		(402,883)		(218,483)
OTHER FINANCING SOURCES								
Proceeds from sale of capital assets		-		-		3,002		3,002
Operating transfers in		184,400		184,400		198,019		13,619
Total other financing sources		184,400		184,400		201,021		16,621
Net change in fund balance	\$		\$			(201,862)	\$	(201,862)
Fund balance - beginning						1,501,968		
Fund balance - ending					\$	1,300,106		

## Budgetary Comparison Schedule - Modified Cash Basis TIF Fund

## For the Year Ended April 30, 2025

	D. J. J. J.				al Amounts	Variance with		
	 Budgeted Amounts			В	udgetary		al Budget	
	 Original		Final		Basis	Ove	er (Under)	
REVENUES								
Property taxes	\$ 550,000	\$	550,000	\$	700,294	\$	150,294	
Charges for services	-		-		5,000		5,000	
Interest and investment earnings	27,000		27,000		27,706		706	
Total revenues	577,000		577,000		733,000		156,000	
EXPENDITURES								
Current:								
Community development	102,650		102,650		129,659		27,009	
Capital outlay	474,350		474,350		880,251		405,901	
Total expenditures	577,000		577,000		1,009,910		432,910	
Net change in fund balance	\$ 	\$			(276,910)	\$	(276,910)	
Fund balance - beginning Fund balance - ending				\$	1,644,640 1,367,730			

## Budgetary Comparison Schedule - Modified Cash Basis Tort & Liability Insurance Fund For the Year Ended April 30, 2025

	Budgeted Amounts				al Amounts udgetary		iance with al Budget	
	)riginal		Final		Basis	Over (Under)		
REVENUES	 			-				
Property taxes	\$ 546,580	\$	546,580	\$	550,914	\$	4,334	
Interest and investment earnings	8,000		8,000		9,650		1,650	
Total revenues	554,580		554,580		560,564		5,984	
EXPENDITURES								
Current:								
General government	554,580		554,580		268,685		(285,895)	
Public safety	-		-		96,592		96,592	
Transportation and public works	-		-		43,408		43,408	
Culture and recreation	-		-		43,892		43,892	
Total expenditures	 554,580		554,580		452,577		(102,003)	
Net change in fund balance	\$ 	\$			107,987	\$	107,987	
Fund balance - beginning					357,415			
Fund balance - ending				\$	465,402			

## **Budgetary Comparison Schedule - Modified Cash Basis**

## **Capital Development Fund**

For the Year Ended April 30, 2025

	Budgeted	l Amounts	Actual Amounts Budgetary	Variance with Final Budget		
	Original	Final	Basis	Over (Under)		
REVENUES						
Revenue from the use of property and equipment	\$ -	\$ -	\$ 26,112	\$ 26,112		
Capital grants and contributions	-	-	186,588	186,588		
Interest and investment earnings	30,312	30,312	4,750	(25,562)		
Total revenues	30,312	30,312	217,450	187,138		
EXPENDITURES						
Current:						
Community development	47,012	47,012	87,189	40,177		
Debt service:						
Principal	40,386	40,386	-	(40,386)		
Interest	2,914	2,914	2,913	(1)		
Capital outlay			70,980	70,980		
Total expenditures	90,312	90,312	161,082	70,770		
Excess (deficiency) of revenues						
over (under) expenditures	(60,000)	(60,000)	56,368	116,368		
OTHER FINANCING SOURCES						
Operating transfers in	60,000	60,000	105,740	45,740		
Total other financing sources	60,000	60,000	105,740	45,740		
Net change in fund balance	\$ -	\$ -	162,108	\$ 162,108		
Fund balance - beginning Fund balance - ending			(98,459) \$ 63,649			

## City of Newton, Illinois Notes to Other Information April 30, 2025

#### Note 1: Budgets, Appropriation Ordinance, and Budgetary Accounting

The City adopts its budget in accordance with the basis of accounting utilized by that fund. Annual budgets are adopted for general, special revenue, and proprietary funds. All annual appropriations lapse at fiscal year end. The City follows these procedures in establishing the appropriations and budgetary data reflected in the financial statements.

- 1. Prior to adoption, the City prepares and submits to the City Council a proposed operating budget and appropriations for the fiscal year commencing May 1st. The operating budget and appropriations include both proposed expenditures and the means of financing them.
- 2. Public hearings are conducted at an advertised location to obtain taxpayer comments.
- 3. Prior to July 31, the budget and appropriations are legally enacted through passage of an ordinance.
- 4. No further appropriations can be made during the fiscal year once the ordinance has been legally adopted, except:
  - a. Transfers from one appropriation of any fund to another appropriation of the same fund may be made by 2/3 vote of the City Council.
  - b. Any revisions which alter the total expenditures of any fund may be approved by the City Council in the same manner as the original appropriation if new or additional revenues were not available when the initial appropriation was made.
- 5. The appropriation ordinance lapses at the end of the fiscal year.
- 6. Expenditures may not legally exceed appropriated amounts for an individual fund.
- 7. The budget and annual appropriation ordinance was adopted on April 16, 2024 and July 16, 2024, respectively.
- 8. Budget amounts reflected in the financial statements are the amounts as originally adopted on April 16, 2024.

#### Note 2: Individual Fund Disclosures

No funds had an excess of expenditures over appropriations for the year ended April 30, 2025.

#### Note 3: Encumbrances

Encumbrance accounting is not used by the City.